SOUTH CENTRAL IOWA LANDFILL AGENCY

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND REQURIED SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

YEAR ENDED JUNE 30, 2020

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Officials

(Before January 2020)

Name	Title	Representing
Kelley Brown Diane Fitch Joe Gezel Jerry Bussanmas Ryan Waller	Chairperson Vice Chairperson Board Member Board Member Board Member	City of Winterset Madison County City of Indianola City of Bevington City of Indianola
	(After January 2020)	
Kelley Brown Diane Fitch Gwen Schroder Jerry Bussanmas Heather Hulen	Chairperson Vice Chairperson Board Member Board Member Board Member	City of Winterset Madison County City of Indianola City of Bevington City of Indianola



FALLER, KINCHELOE & CO, PLC

Certified Public Accountants

Independent Auditor's Report

To the Members of the South Central Iowa Landfill Agency:

Report on the Financial Statements

We have audited the accompanying financial statements of South Central Iowa Landfill Agency, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements which collectively comprise the South Central Iowa Landfill Agency's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements.

The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Agency's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the South Central Iowa Landfill Agency as of June 30, 2020, and the changes in its financial position and its cash flows for the year then ended in accordance with U.S. generally accepted accounting principles.

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Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Schedule of the Agency's Proportionate Share of the Net Pension Liability and the Schedule of Agency Contributions on pages 7 through 11 and 27 through 29 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The supplementary information included in Schedule 1 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 24, 2021 on our consideration of the South Central Iowa Landfill Agency's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Agency's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the South Central Iowa Landfill Agency's internal control over financial reporting and compliance.

Faller, Kincheloe & Co, PLC

March 24, 2021

MANAGEMENT'S DISCUSSION AND ANALYSIS

The South Central Iowa Landfill Agency (Agency) provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the year ended June 30, 2020. We encourage readers to consider this information in conjunction with the Agency's financial statements, which follow.

2020 FINANCIAL HIGHLIGHTS

- The Agency's operating revenues increased 19.6%, or \$281,055, from fiscal year 2019 to fiscal
 year 2020. Gate fees and County and City assessments increased and late charges revenues
 decreased.
- The Agency's operating expenses were 9.2%, or \$182,869, more in fiscal year 2019 than in fiscal year 2020.
- The Agency's net position decreased 12.4%, or \$389,553, under the June 30, 2019 balance.

USING THIS ANNUAL REPORT

The Agency is a 28E organization and presents its financial statements using the economic resources measurement focus and the accrual basis of accounting, which is the same measurement focus and basis of accounting employed by private sector business enterprises. This discussion and analysis is intended to serve as an introduction to the Agency's basic financial statements. The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the Agency's financial activities.

The Statement of Net Position presents information on the Agency's assets and deferred outflows of resources less the Agency's liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Agency is improving or deteriorating.

The Statement of Revenues, Expenses and Changes in Net Position is the basic statement of activities for proprietary funds. This statement presents information on the Agency's operating revenues and expenses, non-operating revenues and expenses and whether the Agency's financial position has improved or deteriorated as a result of the year's activities.

The Statement of Cash Flows presents the change in the Agency's cash and cash equivalents during the year. This information can assist readers of the report in determining how the Agency financed its activities and how it met its cash requirements.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with the Agency's proportionate share of the net pension liability and related contributions.

Supplementary Information provides detailed information about the statement of operating expenses.

FINANCIAL ANALYSIS OF THE AGENCY

Statement of Net Position

As noted earlier, net position may serve over time as a useful indicator of the Agency's financial position. The Agency's net position decreased from approximately \$3,148,000, at June 30, 2019 to approximately \$2,759,000 at June 30, 2020. A summary of the Agency's net position is presented below.

Net Position					
	June	30,			
	2020	2019			
Current assets	\$ 814,916	348,462			
Restricted assets	3,707,843	3,440,698			
Capital assets at cost, less accumulated depreciation	1,838,217	2,071,380			
Total assets	6,360,976	5,860,540			
Deferred outflows of resources	40,072	51,602			
Current liabilities	201,874	130,709			
Noncurrent liabilities	3,415,990	2,624,850			
Total liabilities	3,617,864	2,755,559			
Deferred inflows of resources	24,414	8,260			
Net position:					
Net investment in capital assets	1,838,217	2,071,380			
Restricted	441,536	980,788			
Unrestricted	479,017	96,155			
Total net position	\$2,758,770	3,148,323			
	-				

The unrestricted portion of the Agency's net position (17%) may be used to meet the Agency's obligations as they come due. The invested in capital assets (e.g., land, buildings and equipment), less the related debt portion of net position (67%) are resources allocated to capital assets. The remaining net position (16%) is restricted for closure and postclosure care. State and federal laws and regulations require the Agency to place a final cover on the landfillsites and perform certain maintenance and monitoring functions at the landfill sites for a minimum of thirty years after closure.

Statement of Revenues, Expenses and Changes in Net Position

Operating revenues are received for gate fees from accepting solid waste and assessments from the residents of the Cities and the County. Operating expenses are expenses paid to operate the landfill. Non-operating revenues are for interest income and miscellaneous revenue. The utilization of capital assets is reflected in the financial statements as depreciation, which allocates the cost of an asset over its expected useful life. A summary of revenues, expenses and changes in net position for the years ended June 30, 2019 and 2020 is presented below.

Changes in Net Position	1	
	Year ended	June 30,
	2020	2019
Operating revenues:	***************************************	
Gate fees	\$ 1,710,146	1,431,605
County and City assessments	4,783	
Late charges		2,269
Total operating revenues	1,714,929	1,433,874
Operating expenses:		
Personnel	288,418	309,940
Equipment operation and property maintenance	337,416	566,909
Depreciation and amortization	479,220	348,172
Engineering	81,935	63,475
Tonnage fees	167,419	158,253
Closure and postclosure care	806,397	521,838
Office and general	16,510	25,859
Total operating expenses	2,177,315	1,994,446
Operating income (loss)	(462,386)	(560,572)
Non-operating revenues:		
Interest income	72,833	46,710
Miscellaneous	(A)	8,656
Net non-operating revenues	72,833	55,366
Change in net position	(389,553)	(505,206)
Net position beginning of year	3,148,323	3,653,529
Net position end of year	\$ 2,758,770	3,148,323

The Statement of Revenues, Expenses and Changes in Net Position reflects a negative year with a decrease in net position at the end of the fiscal year.

In fiscal year 2020, operating revenues increased \$281,055, or 19.6%, primarily a result of gate fees increasing approximately \$279,000 due to an increase in the volume of collections. Operating expenses increased \$182,869, or 9.2%. The increase was primarily a result of estimated closure and postclosure care costs increasing approximately \$285,000.

Statement of Cash Flows

The Statement of Cash Flows presents information related to cash inflows and outflows, summarized by operating, capital and related financing and investing activities. Cash provided by operating activities includes gate fees and assessments reduced by payments to employees and to suppliers. Cash used by capital and related financing activities includes the purchase of capital assets. Cash used by investing activities includes the purchase and redemption of investments and interest income.

CAPITAL ASSETS

At June 30, 2020, the Agency had approximately \$1,838,000 invested in capital assets, net of accumulated depreciation of approximately \$4,842,000. Depreciation expense totaled \$479,220 for fiscal year 2020. More detailed information about the Agency's capital assets is presented in Note 3 to the financial statements.

LONG-TERM DEBT

At June 30, 2020, the Agency had no long-term debt.

ECONOMIC FACTORS

The Agency continued to improve its financial position during the current fiscal year. However, the current condition of the economy in the state continues to be a concern for Agency officials. Some of the realities which may potentially become challenges for the Agency to meet are:

- Facilities and equipment at the Agency require constant maintenance and upkeep.
- Technology continues to expand and current technology becomes outdated presenting an ongoing challenge to maintain up to date technology at a reasonable cost.
- Annual deposits required to be made to closure and postclosure care accounts are based on constantly changing cost estimates and the number of tons of solid waste received at the facility.

The Agency anticipates the current fiscal year will be much like the last and will maintain a close watch over resources to maintain the Agency's ability to react to unknown issues.

CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers and creditors with a general overview of the Agency's finances and to show the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact South Central Iowa Landfill Agency, 2490 Highway 92, Winterset, Iowa 50273.

Basic Financial Statements

Exhibit A

Statement of Net Position

June 30, 2020

Assets	
Current assets:	.
Cash and cash equivalents	\$ 652,967
Receivables:	142.020
Accounts	142,920
Accrued interest	11,683
Prepaid insurance	7,346 814,916
Total current assets	814,910
Noncurrent assets:	
Restricted assets:	
Restricted cash and cash equivalents	491,397
Restricted investments	3,216,446
Total restricted assets	3,707,843
Capital assets, net of accumulated depreciation	1,838,217
Total noncurrent assets	5,546,060
Total assets	6,360,976
Deferred Outflows of Resources	
Pension related deferred outflows	40,072
	-
Liabilities	
Current liabilities:	
Accounts payable	188,221
Compensated absences	13,653_
Total current liabilities	201,874
Noncurrent liabilities:	
Landfill closure and postclosure care	3,266,307
Net pension liability	149.683_
Total noncurrent liabilities	3,415,990
Total liabilities	3,617,864
Deferred Inflows of Resources	
Pension related deferred inflows	24,414
rension related deterred inflows	21,111
Net position	
Net investment in capital assets	1,838,217
Restricted for closure and postclosure care	441,536
Unrestricted	479,017
Total net position	\$ 2,758,770

See notes to financial statements.

Exhibit B

Statement of Revenues, Expenses and Changes in Net Position

Year ended June 30, 2020

Operating revenues:	
Gate fees	\$ 1,710,146
County and city assessments	4,783
Total operating revenues	1,714,929
Operating expenses:	202 412
Personnel	288,418
Equipment operation and property maintenance	337,416
Depreciation	479,220
Engineering	81,935
Iowa Department of Natuaral Resources tonnage fees	167,419
Closure and postclosure care	806,397
Office and general	16,510
Total operating expenses	2,177,315
Operating income (loss)	(462,386)
Non-operating revenues:	
Interest income	72,833
Net non-operating revenues	72,833
Change in net position	(389,553)
Net position, beginning of year	3,148,323
Net position, end of year	\$ 2,758,770

See notes to financial statements.

Exhibit C

Statement of Cash Flows

Year ended June 30, 2020

Cash flows from operating activitities:	
Cash received from gate fees	1,756,605
Cash received from assessments	4,783
Cash paid to suppliers for goods and services	(505,529)
Cash paid to employees for services	(300,150)
Net cash provided by operating activities	955,709
Cash flows from capital and related financing activites:	
Purchase of capital assets	(246,057)
Net cash used by capital and related financing activities	(246,057)
Cash flows from investing activities:	
Purchase of investments	(263,084)
Redemption of investments	150,000
Interest received	67,620
Net cash used by investing activities	(45,464)
Net increase in cash and cash equivalents	664,188
Cash and cash equivalents at beginning of year	480,176
Cash and cash equivalents at end of year	1,144,364
Reconciliation of operating income to net cash provided by operating activities:	
Operating loss	(462,386)
Adjustments to reconcile operating loss to net cash	
provided by operating activities:	
Depreciation	479,220
Closure and postclosure care	806,397
Decrease in accounts receivable	46,459
Decrease in prepaid insurance	2,427
Increase in accounts payable	95,324
Decrease in accrued wages and benefits payable	(7,445)
Decrease in compensated absences	(16,714)
Decrease in net pension liability	(15,257)
Increase in deferred outflows of resources	(8,145)
Increase in deferred inflows of resources	35,829
Total adjustments	1,418,095
Net cash provided by operating activities	955,709

See notes to financial statements.

Notes to Financial Statements

June 30, 2020

(1) Summary of Significant Accounting Policies

The South Central Iowa Landfill Agency (Agency) was formed in 1980 by the City of Winterset, Iowa, Madison County, Iowa and the City of Indianola, Iowa pursuant to the powers granted by Chapter 28E of the Code of Iowa. The purpose of the Agency was to operate the sanitary landfill within Madison County, and the cities of Winterset and Indianola, Iowa.

The governing board membership consists two representatives from the City of Indianola, Iowa, one representative from the City of Winterset, Iowa, one representative from Madison County, Iowa and one representative selected by a caucus of the governing body.

The Agency's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, the Agency has included all funds, organizations, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Agency. The Agency has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of the Agency are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

The Statement of Net Position presents the Agency's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

C. Measurement Focus and Basis of Accounting

The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The Agency distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Agency's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

The following accounting policies are followed in preparing the Statement of Net Position:

<u>Cash, Cash Equivalents and Investments</u> – The Agency considers all short-term investments that are highly liquid to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months. Cash investments not meeting the definition of cash equivalents at June 30, 2020 include nonnegotiable certificates of deposit of \$3,166,295 and a Federal Home Loan Bank Bonds of \$50,151.

<u>Restricted Investments</u> – Funds set aside for payment of closure and postclosure care are classified as restricted.

<u>Capital Assets</u> – Capital assets are accounted for at historical cost. Depreciation of all exhaustible capital assets is charged as an expense against operations. The cost of repair and maintenance is charged to expense while the cost of renewals or substantial betterments is capitalized. The cost and accumulated depreciation of assets disposed of are deleted, with any gain or loss recorded in current operations.

Reportable capital assets are defined by the Agency as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
110000 01000	71110411
Land and land improvements	\$ 25,000
Buildings and improvements	5,000
Equipment and vehicles	5,000

Capital assets of the Agency are depreciated using the straight line method over the following useful lives:

	Estimated
Asset Class	Useful Lives (In Years)
Land improvements	10-50
Buildings and improvements	10-40
Equipment and vehicles	5-10

<u>Deferred Outflows of Resources</u> – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the Agency after the measurement date but before the end of the Agency's reporting period.

<u>Compensated Absences</u> – Agency employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death or retirement. The Agency's liability for accumulated vacation has been computed based on rates of pay in effect at June 30, 2020.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources in the Statement of Net Position consist of unrecognized items not yet charged to pension expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets.

(2) Cash, Cash Equivalents and Investments

The Agency's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against depositories to ensure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Agency; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2020, the Agency had the following investments:

Investment	Carrying Amount	Fair Value	Maturity
Federal Home Loan Bank Bonds	\$ 50,000	50,151	August 2020

The Agency uses the fair value hierarchy established by generally accepted accounting principles based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

The recurring fair value measurement for the above securities of \$50,151 were determined using the last reported sales price at current exchange rates. (Level 1 inputs)

<u>Interest Rate Risk</u> – The Agency's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the Agency.

<u>Credit risk</u> – The Federal Home Loan Bank Bonds investment at June 30, 2020 are rated AAA by Moody's Investors Service.

<u>Concentration of credit risk</u> – The Agency places no limit on the amount that may be invested in any one issuer.

(3) Capital Assets

Capital assets activity for the year ended June 30, 2020 was as follows:

	Ве	Balance eginning of Year	Increases	Decreases	Bala End of	
Capital assets not being depreciated:						
Land	\$	217,641	<u>u</u>	(4)	21	7,641
Capital assets being depreciated:		217,011				
Land improvements		3,444,808	91,242		3,53	6,050
Buildings		262,818	6,025	20	26	8,843
Equipment		2,509,011	148,790		2,65	7,801
Total capital assets being depreciated		6,216,637	246,057	(2)	6,46	2,694
Less accumulated depreciation for:						-120
Land improvements		1,979,217	307,550	120	2,28	86,767
Buildings		145,836	6,833		15	2,669
Equipment		2,237,845	164,837		2,40	2,682
Total accumulated depreciation		4,362,898	479,220	¥	4,84	2,118
Total capital assets being depreciated, net		1,853,739	(233,163)	<u>*</u>	1,62	20,576
Total capital assets, net	\$	2,071,380	(233,163)	@	1,83	88,217

(4) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2020 is as follows:

	mpensated Absences	Net Pension Liability	Total
Balance beginning of year Increases Decreases	\$ 30,367 13,653 (30,367)	164,940 - (15,257)	195,307 13,653 (45,624)
Balance end of year	\$ 13,653	149,683	163,336
Due within one year	\$ 13,653		13,653

(5) Pension Plan

<u>Plan Description</u> - IPERS membership is mandatory for employees of the Agency, except for those covered by another retirement system. Employees of the Agency are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the Agency contributed 9.44% of covered payroll, for a total rate of 15.73%.

The Agency's contributions to IPERS for the year ended June 30, 2020 totaled \$19,433.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2020, the Agency reported a liability of \$149,683 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Agency's proportion of the net pension liability was based on the Agency's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the Agency's proportion was 0.025849%, which was a decrease of 0.000022% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020 the Agency recognized pension expense of \$32,041. At June 30, 2020, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	415	5,382	
Changes of assumptions		16,033		
Net difference between projected and actual earnings on IPERS' investments		ū	16,867	
Changes in proportion and diffferences between Agency contributions and the Agency's proportionate share of contributions		4,191	2,165	
Agency contributions subsequent to the measurement date	ş <u>-</u>	19,433	<u>. </u>	
Total	\$	40,072	24,414	

\$19,433 reported as deferred outflows of resources related to pensions resulting from the Agency contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended		
June 30,	A	mount
2021	\$	5,323
2022		(2,817)
2023		(2,683)
2024		(3,091)
2025		(507)
	\$\$	(3,775)

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Rate of Inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25%, average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return			
B	22.0.0/	5.60.00			
Domestic equity	22.0 %	5.60 %			
International equity	15.0	6.08			
Global smart beta equity	3.0	5.82			
Core plus fixed income	27.0	1.71			
Public credit	3.5	3.32			
Public real assets	7.0	2.81			
Cash	1.0	(0.21)			
Private equity	11.0	10.13			
Private real assets	7.5	4.76			
Private credit	3.0	3.01			
Total	100.0 %				

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the Agency will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payment to determine the total pension liability.

Sensitivity of the Agency's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the Agency's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the Agency's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
Districtly represent and above of			
District's proportionate share of the net pension liability	\$ 286,786	149,683	52,295

<u>IPERS' Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to IPERS</u> - At June 30, 2020, the Agency reported payables to IPERS of \$0 for legally required Agency contributions and \$0 for legally required employee contributions withheld from employee wages which had not yet been remitted to IPERS.

(6) Retirement Benefits

Effective July 1, 2000, the Agency established a deferred compensation plan covering all full-time employees. The plan provides the Agency will match up to \$30 per month of eligible employee contributions. Agency contributions to the plan for the year ended June 30, 2020 were \$810.

(7) Closure and Postclosure Care

To comply with federal and state regulations, the Agency is required to complete a monitoring system plan and a closure/postclosure care plan and to provide funding necessary to effect closure and postclosure care, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty-year postclosure care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total cost consists of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually for changes due to inflation or deflation, technology, or applicable laws or regulations.

These costs for the Agency have been estimated at \$3,378,000 and \$1,233,000 for closure and postclosure care for a total of \$4,611,000 at June 30, 2020 and the portion of the liability that has been recognized is \$3,266,307. These amounts are based on what it would cost to perform all closure and postclosure care during the year ended June 30, 2020. Actual costs may be higher due to inflation, changes in technology or changes in regulations. The estimated remaining life of the horizontal expansion is 7.2 years. The capacity used at June 30, 2020 in the original landfill is 100% and the horizontal expansion is approximately 65.4%.

Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure care accounts to accumulate resources for the payment of closure and postclosure care costs. The Agency has begun accumulating resources to fund these costs and, at June 30, 2020, assets of \$3,707,843 are restricted for these purposes, of which \$2,716,351 is for closure and \$991,492 is for postclosure care. They are reported as restricted investments in the Statement of Net Position.

Also, pursuant to Chapter 567-113.14(8) of the Iowa Administrative Code (IAC), since the estimated postclosure care costs are not fully funded, the Agency is required to demonstrate financial assurance for the unfunded costs. The Agency has adopted the dedicated fund financial assurance mechanism. Under this mechanism, the Agency must certify the following to the Iowa Department of Natural Resources:

- The fund is dedicated by local government statute as a reserve fund.
- Payments into the fund are made annually over a pay-in period of ten years or the permitted life of the landfill, whichever is shorter.
- Annual deposits to the fund are determined by the following formula:

$$NP = \frac{CE - CB}{Y}$$

Y NP = next payment

CE = total required financial assurance

CB = current balance of the fund

Y = number years remaining in the pay-in period

Chapter 567-113.14(8) of the IAC allows the Agency to choose the dedicated fund mechanism to demonstrate financial assurance and use the accounts established to satisfy the closure and postclosure care account requirements. Accordingly, the Agency is not required to establish closure and postclosure care accounts in addition to the accounts established to comply with the dedicated fund financial assurance mechanism.

(8) Solid Waste Tonnage Fees Retained

The Agency has established an account for restricting and using solid waste tonnage fees retained by the Agency in accordance with Chapter 455B.310 of the Code of Iowa.

At June 30, 2020, there were no unspent amounts retained by the Agency and restricted for the required purposes.

(9) Risk Management

The Agency is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 779 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Agency's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The Agency's contributions to the Pool for the year ended June 30, 2020 were \$20,940.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Agency's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Agency's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the Agency's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2020, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The Agency also carries commercial insurance purchased from other insurers for coverage associated with workers compensation in the amount of in the amount of \$500,000 for each accident, \$500,000 memorandum limit, and \$500,000 each employee. The Agency assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United Stated continues to evolve. The full impact to local, regional and national economies, including that of the Agency, remains uncertain.

To date, the outbreak has not created a material disruption to the operations of the Agency. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to the Agency's operations and finances.

(11) Commitment

The Agency has a commitment to the Metro Waste Authority (MWA) for the collection of household hazardous waste for the patrons of the Agency. The agreement requires the Agency to pay the MWA \$47,413 for this service in fiscal year 2021. At June 30, 2021, this agreement with MWA terminates.

(12) Subsequent Events

The Agency has evaluated all subsequent events through March 24, 2021, the date the financial statements were available to be issued,

(13) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 87, <u>Leases</u>. This statement will be implemented for the fiscal year ending June 30, 2021. The revised requirements of this statement require reporting of certain potentially significant lease liabilities that are not currently reported.

Required Supplementary Information

Schedule of the Agency's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Six Years*

Required Supplementary Information

	2020	2019	2018	2017	2016	2015
Agency's proportion of the net pension liability	0.002585%	0.002607%	0.002594%	0.002492%	0.002439%	0.002551%
Agency's proportionate share of the net pension liability	\$ 149,683	164,940	172,791	156,852	120,518	101,155
Agency's covered payroll	\$ 196,721	196,721	195,895	193,626	178,859	167,121
Agency's proportionate share of the net pension liability as a percentage of its covered payroll	76.09%	83.84%	88.21%	81.01%	67.38%	60.53%
IPERS' net position as a percentage of the total pension liability	85.45%	83.62%	82.21%	81.82%	85.19%	87.61%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceeding fiscal year.

See accompanying independent auditor's report.

Schedule of Agency Contributions

Iowa Public Employees' Retirement System For the Last Ten Years

Required Supplementary Information

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Statutorily required contribution	\$ 19,433	18,570	17,494	17,291	15,972	14,924	14,904	14,135	10,625	10,628
Contributions in relation to the statutorily required contribution	(19,433)	(18,570)	(17,494)	(17,291)	(15,972)	(14,924)	(14,904)	(14,135)	(10,625)	(10,628)
Contribution deficiency (excess)	\$ -	=======================================		<u></u>	4.			`	(*)	-
Agency's covered payroll	\$ 205,862	196,721	195,895	193,626	178,859	167,121	166,901	163,033	171,689	171,586
Contributions as a percentage of covered payroll	9.44%	9.44%	8.93%	8.93%	8.93%	8.93%	8.93%	8.67%	6.19%	6.19%

See accompanying independent auditor's report.

Notes to Required Supplementary Information – Pension Liability

Year ended June 30, 2020

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Supplementary Information

Schedule 1

Statement of Operating Expenses

Year ended June 30, 2020

Personnel expenses:		
Salaries and wages	\$	181,778
Payroll taxes		15,567
IPERS		32,041
Retirement contributions		810
Group insurance		49,779
Workers' compensation insurance		8,443
Total personnel expenses	-	288,418
Equipment operation and property maintenance expenses:		
Fuel expense		52,950
Repairs and maintenance		49,702
Rock and road stone		3,695
Insurance		23,367
Leachate hauling/treatment		109,901
Recyclables expense		38,535
Household hazardous waste fees		59,266
Total equipment operation and property maintenance expenses	-	337,416
Depreciation		479,220
Engineering		81,935
Iowa Department of Natural Resources tonnage fees		167,419
Closure and postclosure care	-	806,397
Office and general expenses:		
Utilities		4,558
Telephone		2,442
Office supplies		1,165
Travel		169
Advertising and printing		1,651
Professional fees		6,525
Total office and general expenses		16,510
Total expenses	\$	2,177,315

See accompanying independent auditor's report.



FALLER, KINCHELOE & CO, PLC

Certified Public Accountants

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Members of the South Central Iowa Landfill Agency:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Governmental Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of South Central Iowa Landfill Agency (Agency) as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the Agency's basic financial statements, and have issued our report thereon dated March 24, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified deficiencies in internal control we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Agency's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items I-A-20, I-B-20, I-C-20 and I-D-20 to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The Agency's Responses to Findings

The Agency's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The Agency's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Agency's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Agency during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Faller, Kincheloe & Co., PLC

full findel & Co, PLC

March 24, 2021

Schedule of Findings

Year Ended June 30, 2020

Part I: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

I-A-20 Segregation of Duties

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the South Central Iowa Landfill Agency (Agency) financial statements.

<u>Condition</u> – Generally, one individual has control over each of the following areas for which minimal or no compensating controls exist:

- (1) Disbursements making certain purchases, receiving certain goods and services, presenting proposed disbursements to the Board for approval, maintaining supporting documentation, preparing, signing, and distributing checks, and posting to the accounting records.
- (2) Payroll calculating payroll amounts, preparing, signing, and distributing checks, and posting payments to the accounting records.
- (3) Bank accounts receiving and reconciling monthly bank statements to accounting records.
- (4) Cash reconciling bank accounts, initiating cash receipts and handling and recording cash.
- (5) Receipts collecting, depositing, posting and reconciling.
- (6) Accounting system performing all general accounting functions and having custody of Agency assets.
- (7) Investments investing, detailed record keeping and reconciling earnings.

<u>Cause</u> – The Agency has a limited number of individuals and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect the Agency's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> – The Agency should review its control activities to obtain the maximum internal control possible under the circumstances utilizing currently available staff.

<u>Response</u> – The Agency will review its control procedures to obtain the maximum internal control possible with the limited staff it has.

Conclusion - Response acknowledged.

Schedule of Findings

Year Ended June 30, 2020

I-B-20 Preparation of Financial Statements

<u>Criteria</u> - A properly designed system of internal control over financial reporting includes the preparation of an entity's financial statements and accompanying notes to the financial statements by internal personnel of the entity.

<u>Condition</u> - As auditors, we were requested to draft the financial statements and accompanying notes to the financial statements. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

<u>Cause</u> - We recognize that with a limited number of office employees, preparation of the financial statements and accompanying notes to the financial statements is difficult.

<u>Effect</u> - The effect of this condition is that the year-end financial reporting is prepared by a party outside of the Agency. The outside party does not have the constant contact with ongoing financial transactions.

<u>Recommendation</u> - We recommend that Agency officials continue reviewing operating procedures in order to obtain the maximum internal control possible under the circumstances to enable staff to draft the financial statements and accompanying notes to the financial statements internally.

<u>Response</u> – These are very technical issues that the average citizen would not understand. This issue relates to auditor independence issues, and we accept the risk associated with not being able to prepare these documents and apply accounting principles in accordance with generally accepted accounting principles.

Conclusion - Response acknowledged.

I-C-20 Financial Reporting

<u>Criteria</u> – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the Agency's financial statements.

<u>Condition</u> – Material amounts of receivables, liabilities and capital asset additions were not properly recorded on the accounting system.

<u>Cause</u> – Agency policies do not require and procedures have not been established to provide for an independent review of the financial statements and transactions to ensure these amounts are materially accurate.

<u>Effect</u> – Lack of Agency policies and procedures resulted in personnel not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the Agency's financial statements were necessary.

<u>Recommendation</u> – The Agency should establish procedures to ensure all transactions are properly recorded and reported in the Agency's financial statements.

Schedule of Findings

Year Ended June 30, 2020

Response – We will implement this recommendation to the best of our ability.

Conclusion - Response acknowledged.

II-D-20 Receipts

<u>Criteria</u> – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the Agency's financial statements.

<u>Condition</u> – Material amounts of receipts are not deposited timely or on an intact basis by the Agency.

<u>Cause</u> – Agency policies do not require and procedures have not been established to ensure all receipts are deposited timely and on an intact basis.

<u>Effect</u> – Lack of Agency policies and procedures resulted in Agency employees not depositing timely or on an intact basis.

<u>Recommendation</u> – The Agency should establish procedures to ensure all receipts are deposited timely and on an intact basis.

<u>Response</u> – The Agency will revamp the Agency's procedures to ensure all receipts are deposited timely and on an intact basis.

Conclusion - Response acknowledged

INSTANCES OF NONCOMPLIANCE:

No matters were noted.

Schedule of Findings

Year Ended June 30, 2020

Part II: Other Findings Related to Required Statutory Reporting:

- II-A-20 Questionable Expenditures No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- II-B-20 <u>Travel Expense</u> No expenditures of South Central Iowa Landfill Agency (Agency) money for travel expenses of spouses of Agency officials or employees were noted.
- II-C-20 <u>Restricted Donor Activity</u> No transactions were noted between the Agency, Agency officials, Agency employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- II-D-20 <u>Agency Minutes</u> No transactions were found that we believe should have been approved in the Agency minutes but were not. However, the board minutes were not signed by anyone.

<u>Recommendation</u> – For control purposes, the Agency should implement procedures to ensure the Board minutes are signed by the Board Secretary.

Response – We will implement this recommendation.

Conclusion - Response acknowledged.

- II-E-20 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the Agency's investment policy were noted.
- II-F-20 <u>Electronic Check Retention</u> Chapter 554D.114 of the Code of Iowa allows the Agency to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The Agency does not receive an image of the back of each cancelled check.

<u>Recommendation</u> – The Agency should obtain and retain images of both the front and back of cancelled checks as required by Chapter 554D.114 of the Code of Iowa.

Response – We will implement this recommendation.

Conclusion - Response acknowledged.

II-G-20 <u>Disbursement Approval</u> - The Board approves disbursements at each meeting after the invoices have been paid.

<u>Recommendation</u> – The Agency should adopt a written disbursement policy to allow payment of certain bills prior to Board approval. All Agency disbursements should be approved by the Board prior to disbursement with the exception of those specifically allowed by policy.

Response - We will implement this recommendation.

Conclusion - Response acknowledged.

II-H-20 <u>Miscellaneous</u> – The Agency's bylaws are out of date. The principal office as noted in the bylaws is not considered to be the principal office of the Agency.

The May 2020 board minutes documents that the Board approved a late charge of 5% on delinquent accounts. However, as of June 30, 2020, the late fee has not been charged.

Schedule of Findings

Year Ended June 30, 2020

The Agency has no formal credit card policy which documents conditions of the card, such as who can use the credit cards, what can be charged to the credit card, and the policy for submitting receipts prior to payment.

<u>Recommendation</u> – The Agency implement procedures to ensure the bylaws are up to date, the late fees are charged as required, and that a formal credit card policy be adopted.

Response – We will implement this recommendation to the best of our ability.

Conclusion - Response acknowledged.

- II-I-20 <u>Solid Waste Tonnage Fees Retained</u> No instances of non-compliance with the solid waste fees used or retained in accordance with provisions of Chapter 455B.310 of the Code of Iowa were noted.
- II-J-20 <u>Financial Assurance</u> The Agency has demonstrated financial assurance for closure and postclosure care of cells 1 through 6 by establishing a local government dedicated fund as provided in Chapter 567-113.14(6) of the Iowa Administrative Code. The calculation is made as follows:

	Original					
	Landfill	Cells 1 & 2	Cell 3	Cell 4	Cell 5	Total
Total estimated costs for closure and postclosure care	\$ 718,500	1,219,572	955,117	1,034,711	683,100	4,611,000
Less: Balance of funds held in the local dedicated fund at June 30, 2019	(718,500)	(1,219,572)	(955,117)	(482,487) 552,224	(65,022) 618,078	(3,440,698)
Divided by number of years remaining in the pay-in period	83 			7.2	7.2	
Required payment into the local dedicated fund for the year ended June 30, 2020	8	40 0	14	76,698	85,844	162,542
Balance of funds held in the local dedicated fund at June 30, 2019	718,500	1,219,572	955,117	482,487	65,022	3,440,698
Requried balance of funds to be held in the local dedicated fund at June 30, 2020	718,500	1,219,572	955,117	559,185	150,866	3,603,240
Amount Agency has restricted for closure and postclosure care at June 30, 2020	\$ 718,500	1,219,572	955,117	559,185	255,469	3,707,843